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#### Independent Auditors' Report

To the Management Drinking Water Revolving Loan Fund Dover, Delaware

We have audited the accompanying financial statements of Drinking Water Revolving Loan Fund (the Fund) of the State of Delaware, as of and for the years ended June 30, 2007 and 2006, as listed in the index. These financial statements are the responsibility of the Fund's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Fund and are not intended to present the financial position of the State of Delaware, and the results of its operations in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund, as of June 30, 2007 and 2006, and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 28, 2007, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



#### Independent Auditors' Report (Cont'd.)

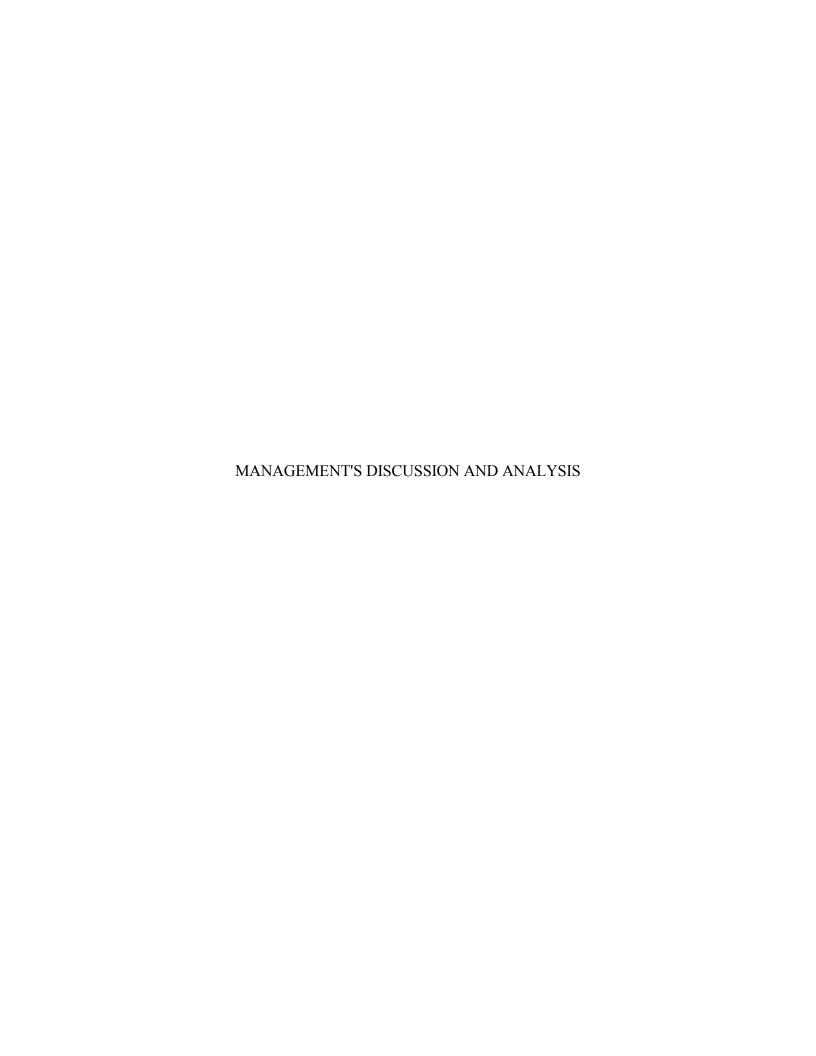
Management's Discussion and Analysis on pages 3 through 7 is not a required part of the basic financial statements but is supplementary information as required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audits were conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The supplementary information on pages 26 through 29 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Wilmington, Delaware

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September 28, 2007



The State of Delaware Drinking Water Revolving Loan Fund (the Fund) established through Chapter 79, Title 29, Subsection 15 of the Delaware Code, provides financial assistance to eligible public water systems in Delaware for the planning, design and construction of drinking water facilities as well as loans for land acquisition for source water protection purposes. The Fund is funded through federal capitalization grants as established under Section 1452 of the Safe Drinking Water Act. The Act requires the State of Delaware to provide matching funds equal to 20 percent of federal funds received.

The Fund is administered by the State of Delaware, Department of Health and Social Services (DHSS), Division of Public Health (DPH) under the supervision of the Governor's Cabinet Committee on State Planning Issues. DPH's primary activities include making loans, providing direct assistance and managing the Fund to meet the objectives of the Safe Drinking Water Act.

The Fund is made up of five sub-funds, each of which is considered a separate accounting entity. The primary activity of the Loan Fund is the issuance of loans. The four Set-aside Sub-Funds are used to account for the proceeds of specific grant revenues that are legally restricted to expenditures for specific purposes.

The Fund's activities are accounted for as a distinct operating unit within the DPH. Accordingly, the financial statements of the Fund are intended to present the financial position and the results of operations of only that portion of the funds of the State of Delaware that is attributable to the transactions of the Fund.

The Fund is accounted for as an enterprise fund. The accrual basis of accounting is utilized in enterprise funds. Revenue is recognized when earned and expenses are recognized when the liability is incurred.

This section of the Fund's annual financial report presents management's discussion and analysis of the Fund's financial performance for the fiscal year ended June 30, 2007. All amounts in Tables 1 and 2 of management's discussion and analysis are in thousands of dollars unless otherwise noted. It must be read in conjunction with the Fund's financial statements, which follow this section

#### Financial Highlights

The Fund realized a change in net assets of \$16,068,556 in fiscal year 2007, which represents an increase of 254.6% from the change in net assets of \$4,530,939 in fiscal year 2006 due to increased loan activity.

Grant revenue recognized from the Federal and State governments totaled \$16,703,790 in fiscal year 2007, a 201.3% increase from fiscal year 2006 due to increased loan activity.

Loans made totaled \$14,876,777 during this fiscal year, which represents an increase of \$11,481,277 from the previous year. This is a increase of 338.1% because of increased new applications and draws on existing loans from municipalities and others through the State.

Loan collections (principal) totaled \$768,371 during this fiscal year. This represents an overall increase of \$282,775, or 58.2% from the prior year because more loan recipients have completed their projects, at which time repayments are required to take place.

#### Statement of Net Assets

The total net assets of the Fund for year ending June 30, 2007 increased by \$16,068,556. The following condensed statement of net assets shows a summary of changes in dollars and percentages between fiscal years.

Cash increased approximately \$2.2 million, 19.5%, to \$13,279,040 as matching funds due from the State were received. Loans receivable increased by \$14.1 million, 64.6%, to \$35,932,551 million, mostly as a result of the issuance of four new loans and more draws on ten existing loans. Federal grants receivable increased by approximately \$4,051,100, 3,480.3%, mostly due to the timing of reimbursements from EPA during the fiscal year ended June 30, 2007.

State advances increased identically to Federal grants receivable as this account represents amounts advanced to the Fund in anticipation of Federal grants as of June 30, 2007. Deferred revenue from the State match decreased by \$1,141,211, 14.0%, as the State drew down its match to fund fourteen loan disbursements during the fiscal year, but it received a new grant from EPA which required a match that was deposited into the Fund, which alleviated the overall decrease.

#### TABLE 1 NET ASSETS (Thousands of Dollars)

	2007	2006	Increase	Percent
CURRENT ASSETS	2007	2006	(decrease)	Change
	\$ 13.279.0	¢ 11 116 6	\$ 2.162.4	19.5
Cash	\$ 13,279.0 494.1	\$ 11,116.6 486.9	, ,	
Loans, current portion			7.2	1.5
Loan interest	279.8	344.9	(65.1)	(18.9)
Loan to Drinking Water Grant Fund	1,273.2	891.1	382.1	42.9
Federal grants receivable	4,167.5	116.4	4,051.1	3,480.3
State grants receivable		1,660.6	(1,660.6)	(100.0)
Total current assets	19,493.6	14,616.5	4,877.1	33.4
NONCURRENT ASSETS				
Loans, net of current portion	35,438.5	21,337.2	14,101.3	66.1
Louis, not of current portion		21,007.2	11,101.5	00.1
Total assets	\$ 54,932.1	\$ 35,953.7	<u>\$ 18,978.4</u>	52.8
LIABILITIES				
State advances	\$ 4,167.5	\$ 116.4	\$ 4,051.1	3,480.3
Deferred revenue - state match	6,992.5	8,133.7	(1,141.2)	(14.0)
Deferred revenue - state materi	0,992.3	0,133.7	(1,141.2)	(14.0)
Total Liabilities	11,160.0	8,250.1	2,909.9	35.3
NET ASSETS - unrestricted	43,772.1	27,703.6	16,068.5	58.0
Total liabilities and net assets	\$ 54,932.1	\$ 35,953.7	<u>\$ 18,978.4</u>	52.8

#### Statement of Revenue, Expenses and Changes in Net Assets

The following schedule summarizes the statement of revenue, expenses and changes in net assets of the Fund for the fiscal years ended June 30, 2007 and 2006.

Federal grant revenue for loans increased by \$9,085,600 million, 340.8%, and the State match revenue increased by \$1,953,543, 242.1%, both mostly as a result of the increase in demand from fourteen recipients for drawing down on their low-interest loans during the current year.

Federal grant revenue for set-aside sub-funds increased by approximately \$120,000, 5.8% due to increased activities in the set-aside sub-funds by the Office of Drinking Water.

Interest income from cash deposits increased by \$279,557, 96.7%, due mainly to increases in cash and cash equivalents held throughout the year and increases in interest rates (see Note 2).

Operating expenses increased by approximately \$115,000, 5.5%, due mainly to increased activity in the sub-funds by the Office of Drinking Water, especially with regards to salaries, wages and benefits as positions within the Office were filled during fiscal year 2007.

TABLE 2 CHANGES IN NET ASSETS (Thousands of Dollars)

	2007	2006	Increase (decrease)	Percent Change
Operating revenue				
Loan origination fees	\$ 4.4	\$ 104.7	\$ (100.3)	(95.8)
Interest income - loans	983.6	669.6	314.0	46.9
Total operating revenue	988.0	774.3	213.7	27.6
Operating expenses				
Salaries and related benefits	823.5	655.8	167.7	25.6
Contract services	439.7	478.3	(38.6)	(8.1)
Indirect costs	80.5	69.2	11.3	16.3
Subgrants	705.7	799.9	(94.2)	(11.8)
Supplies	49.5	45.2	4.3	9.5
Equipment	83.4	11.0	72.4	658.2
Travel	6.6	9.4	(2.8)	(29.8)
Training	3.0	8.2	(5.2)	(63.4)
Total operating expenses	2,191.9	2,077.0	114.9	5.5
Operating income (loss)	(1,203.9)	(1,302.7)	98.8	(7.6)
Non-operating revenue				
Interest income - cash deposits	568.6	289.0	279.6	96.7
Grant revenue - loans	11,751.6	2,666.0	9,085.6	340.8
Grant revenue - set asides	2,191.9	2,071.9	120.0	5.8
State match	2,760.3	806.8	1,953.5	242.1
Total non-operating revenue	17,272.4	5,833.7	11,438.7	196.1
Change in net assets	16,068.5	4,531.0	11,537.5	254.6
Net assets, beginning of year	27,703.8	23,172.8	4,531.0	19.6
Net assets, end of year	\$ 43,772.3	\$ 27,703.8	\$ 16,068.5	58.0



## STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND STATEMENTS OF FUND NET ASSETS JUNE 30, 2007 AND 2006

#### ASSETS

		2007	2006
CURRENT ASSETS			
Cash and cash equivalents Loans receivable - current portion Interest receivable - loans Loan to Drinking Water Grant Fund Federal grants receivable State grants receivable		\$ 13,279,040 494,103 279,847 1,273,237 4,167,451	\$ 11,116,618 486,926 344,897 891,050 116,424 1,660,620
Total current assets		19,493,678	14,616,535
NONCURRENT ASSETS  Loans receivable - net of current por	tion	35,438,448	21,337,219
Total assets		\$ 54,932,126	\$ 35,953,754
	LIABILITIES		
CURRENT LIABILITIES State advances		\$ 4,167,451	\$ 116,424
LONG-TERM LIABILITIES Deferred revenue - state match		6,992,476	8,133,687
Total liabilities	NET ASSETS	11,159,927	8,250,111
NET ASSETS - unrestricted		43,772,199	27,703,643
TOTAL LIABILITIES AND NET ASS	ETS	\$ 54,932,126	\$ 35,953,754

The accompanying notes are an integral part of the financial statements.

## STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS YEARS ENDED JUNE 30, 2007 AND 2006

	2007	2006
OPERATING REVENUE		
Interest income - loans	\$ 491,815	\$ 334,778
Interest income - administrative fees	491,815	334,777
Loan origination fees	4,428	104,683
Total operation revenue	988,058	774,238
OPERATING EXPENSES		
Salaries and related benefits	823,465	655,767
Contract services	439,702	478,344
Indirect costs	80,523	69,150
Subgrants	705,743	799,872
Supplies	49,487	45,244
Equipment	83,366	10,982
Training	2,983	8,150
Travel	6,618	9,445
Total operating expenses	2,191,887	2,076,954
Operating income (loss)	(1,203,829)	(1,302,716)
NONOPERATING INCOME REVENUE		
Interest income - cash	568,595	289,038
Grant revenue	11,751,600	2,666,000
Grant revenue - set asides	2,191,887	2,071,857
State match	2,760,303	806,760
Total non-operating revenue	17,272,385	5,833,655
CHANGE IN NET ASSETS	16,068,556	4,530,939
NET ASSETS - BEGINNING	27,703,643	23,172,704
NET ASSETS - ENDING	\$ 43,772,199	\$ 27,703,643

The accompanying notes are an integral part of the financial statements.

## STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND STATEMENTS OF CASH FLOWS YEARS ENDED JUNE 30, 2007 AND 2006

	2007	2006
CASH FLOWS FROM OPERATING ACTIVITIES Loan repayments Interest received from borrowers Loan origination fees Loan disbursements Salaries and related benefits paid General expenses paid	\$ 768,371 1,048,680 4,427 (14,876,777) (823,465) (1,368,422)	\$ 485,596 616,193 104,683 (3,395,500) (655,767) (1,421,187)
NET CASH USED BY OPERATING ACTIVITIES	(15,247,186)	(4,265,982)
CASH FLOWS FROM INVESTING ACTIVITIES Interest received from cash deposits	568,595	289,038
NET CASH PROVIDED BY INVESTING ACTIVITIES	568,595	289,038
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Loan disbursed to Drinking Water Grant Fund Grants received from EPA Advances from State of Delaware Grants received from State of Delaware	(382,187) 9,892,461 4,051,027 3,279,712	5,223,161 (485,304) 3,211,320
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	16,841,013	7,949,177
NET CHANGE IN CASH AND CASH EQUIVALENTS	2,162,422	3,972,233
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	11,116,618	7,144,385
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 13,279,040	\$ 11,116,618

The accompanying notes are an integral part of the financial statements.

## STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND STATEMENTS OF CASH FLOWS YEARS ENDED JUNE 30, 2007 AND 2006

	2007	2006
RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES		
CASH FLOWS FROM OPERATING ACTIVITIES Operating loss	\$ (1,203,829)	\$ (1,302,716)
ADJUSTMENTS TO RECONCILE NET OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES		
Loans receivable	(14,108,407)	(2,909,904)
Interest receivable	65,060	(53,362)
NET CASH USED BY OPERATING ACTIVITIES	<u>\$ (15,247,176)</u>	\$ (4,265,982)

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies of the State of Delaware Drinking Water Revolving Loan Fund (the Fund) is presented to assist in understanding the Fund's financial statements. These accounting policies conform to accounting principles generally accepted in the United States of America and have been consistently applied in the preparation of the financial statements

**General Background.** The State of Delaware Drinking Water Revolving Loan Fund established through Chapter 79, Title 29, Subsection 15 of the Delaware Code, provides financial assistance to eligible public water systems in Delaware for the planning, design and construction of drinking water facilities as well as loans for land acquisition for source water protection purposes. Standard loans made by the Fund must be repaid within 20 to 30 years. All repayments, including interest and principal, must remain in the Fund.

The Fund is administered by the State of Delaware, Department of Health and Social Services (DHSS), Division of Public Health (DPH) under the supervision of the Governor's Cabinet Committee on State Planning Issues. DPH's primary activities include making loans, providing direct assistance and managing the coordination of the Fund to meet the objectives of the Safe Drinking Water Act.

The Fund is funded through federal capitalization grants as established under Section 1452 of the Safe Drinking Water Act. The Act requires the State of Delaware to provide matching funds equal to 20 percent of federal funds received. The grants were issued as follows:

Grant	Total	Federal	State
Year	Available Funding	<u>Portion</u>	<u>Portion</u>
1997	\$ 15,070,560	\$ 12,558,800	\$ 2,511,760
1999	17,502,120	14,585,100	2,917,020
2001	9,308,400	7,757,000	1,551,400
2002	9,346,920	7,789,100	1,557,820
2003	9,663,000	8,052,500	1,610,500
2004	9,604,920	8,004,100	1,600,820
2005	9,963,720	8,303,100	1,660,620
2006	9,942,600	8,285,500	1,657,100
Total	\$ 90,402,240	\$ 75,335,200	\$ 15,067,040

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

The fifth and sixth matches were deposited by the State into the Fund during fiscal year 2006. The seventh and eight matches were deposited by the State into the Fund during fiscal year 2007.

The Fund is accounted for as an enterprise fund. The Fund is made up of several sub-funds, each of which is considered a separate accounting entity. The sub-funds are described below:

#### Loan Fund

The primary purpose of the Loan Fund is to serve as a permanent loan fund to make low-interest loans to public water systems.

#### Set-aside Sub-Funds

The set-aside funds are used to account for the proceeds of specific grant revenues that are legally restricted to expenditures for specific purposes.

There are four such funds.

- 1. The 2% Technical Assistance Sub-Fund is used to account for the funds allotted to the State (up to 2% of the total) to provide assistance to public water systems serving 10,000 people or fewer.
- 2. The 4% Administration Sub-Fund is used to account for the funds allotted to the State (up to 4% of the total) for the reasonable costs of administering the programs under section 1452 and providing technical assistance. These costs may include such activities as issuing debt; program start-up costs; audit costs; financial, management and legal consulting fees; development of an intended use plan and priority ranking system; development of affordability criteria; and cost of support services provided by other State agencies.

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

Set-aside Sub-Funds (Cont'd.)

- 3. The 10% Program Management Sub-Fund is used to account for the funds allotted to the State (up to 10% of the total) to:
  - a. administer the State Public Water Supply System (PWSS) program;
  - b. administer or provide technical assistance through source water protection programs;
  - c. develop and implement a capacity development strategy; and
  - d. develop and implement an operator certification program.

The State must provide a dollar for dollar match (100 percent for up to 10 percent of the capitalization grant) for capitalization grant funds used for these purposes. This match is separate, and in addition to, the 20 percent match for the capitalization grant.

4. The 15% Local Assistance Sub-Funds are used to fund several other categories of activities to assist development and implementation of local drinking water protection initiatives with the stipulation that not more than 20% of the capitalization grant amount can be used for any one activity.

**Type of Entity and Division of Funds**. The Fund's activities are accounted for as a distinct operating unit within the DPH. Accordingly, the financial statements of the Fund are intended to present the financial position and the results of operations of only that portion of the funds and account groups of the State of Delaware that is attributable to the transactions of the Fund.

Adoption of GASB Statement 20. The Fund has adopted the provision of GASB Statement 20, "Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting", which provides for the consistent application or nonapplication to proprietary funds of pronouncements of the Financial Accounting Standards Board (FASB), issued after November 30, 1989. Accordingly, the Fund has elected not to adopt FASB pronouncements issued after November 30, 1989, unless GASB specifically adopts such pronouncements.

**Basis of Accounting**. The Fund uses the economic resources measurement focus and the accrual basis of accounting. Revenue is recognized when earned and expenses are recognized when the liability is incurred.

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

**Recognition of Revenues**. By the terms of agreements between the State and the EPA, which commenced in fiscal year 1999, federal assistance provided to the Fund is earned when qualified loans and expenditures are made to eligible public water systems. Matching funds provided by the State are considered earned by the same criteria. However, in fiscal year 2002, the State's matching requirement for the Set-aside Funds was met using designated expenditures made for other programs; therefore, no State monies were required to be provided to the Set-aside Funds. The State's matching requirement for the Loan Fund was made using State General Fund monies.

Amounts earned in excess of grant monies received from EPA and the State are recorded as grants receivable, whereas an excess of grant monies received over the amounts earned is recorded as deferred grant revenue. A right of set-off does not exist between the State and EPA.

**Cash and Cash Equivalents**. For purposes of the statement of cash flows, the Fund considers short-term investments with an original maturity of three months or less to be cash equivalents.

**Operating and Non-operating Revenues**. The Fund considers revenue from its lending activities in the Loan sub-fund to be operating. It considers revenue from grants and interest income received on cash deposits to be non-operating.

**Use of Estimates**. The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE 2 CASH AND CASH EQUIVALENTS

Cash. "Cash" as reported on the statement of net assets represents the Fund's allocated share of cash, cash equivalents and investments under the control of the Treasurer of the State of Delaware. All cash deposited with the Treasurer by state agencies is maintained by the Treasurer in various pooled funds. The State Treasurer invests the deposited cash including cash float in short-term securities and other investments. However, the Fund may deposit or withdraw cash at any time without prior notice or penalty. Interest income is credited to the Fund based on the weighted average rate of return on the State's monies applied to the Fund's average daily cash balance. The classification of pooled cash and investments of the Fund is not determinable at the entity level. Pooled investments represent those investments in units of a pool rather than specific securities. As a result, such investments are not categorized as to risk because they are not evidenced by securities that exist in a physical or book-entry form.

**The Cash Management Policy Board**. The Corporation follows the "Statement of Objectives and Guidelines for the Investments of State of Delaware", of the State's Cash Management Policy Board (the Board). The Board, created by State law, establishes policies for, and the terms, conditions, and other matters relating to, the investment of all money belonging to the State with certain limited exceptions.

**Investment Guidelines and Management**. The State's Cash Management Policy categorizes all cash and special purpose funds for which the State is financially accountable as follows:

- A. <u>Cash Accounts</u>: Divide the State's available cash into three parts:
  - 1) Collection and Disbursement Accounts,
  - 2) Cash and Liquidity Accounts,
  - 3) Reserve Cash (Intermediate) Accounts.
- B. <u>Special Purpose Accounts</u>. There are two primary types of Special Purpose Accounts:
  - 1) Endowment Accounts,
  - 2) Authority Accounts: The State's Authorities (State Agencies, Local School Districts and Component Units) maintain a variety of fund types, including various operating funds, bond funds and debt service reserve funds

The Fund's accounts are considered Cash Accounts.

#### CASH AND CASH EQUIVALENTS (Cont'd.)

The investment guidelines, adopted by the Board provide, among other things, that no more than 10% of the entire portfolio may be invested in obligations of any one issuer other than the U.S. Government. Investments may be made only in fixed income instruments with maturities of up to five years in certain circumstances. The State's Cash Management Policy is available on the Internet at http://www.state.de.us/treasure/information/cash.shtml.

#### **Custodial Credit Risk**

Collateralization Requirements. All State deposits are required by law to be collateralized by direct obligations of, or obligations which are guaranteed by, the United States of America, or other suitable obligations as determined by the Board, unless the Board shall find such collateralization not in the best interest of the State. The Board has determined that certificates of deposit and time deposits must be collateralized, unless the bank issuing the certificate has assets of not less than \$5 billion and is rated not lower than "B" by Fitch, Inc. Bank Watch. The Board has also determined that State demand deposits need not be collateralized provided that any bank that holds these funds has had for the last two years, a return on average assets of 0.5% or greater and an average equity-capital ratio of at least 1:20. If the bank does not meet the above criteria, collateral must consist of one or more of the following:

- (a) U.S. Government securities;
- (b) U.S. Government agency securities;
- (c) Federal Home Loan Board letters of credit;
- (d) State of Delaware securities; or
- (e) Securities of a political subdivision of the State with a Moody's Investors Service rating of "A" or better.

Additionally, the bank must ensure that those securities pledged as collateral have a market value equal to or greater than 102% of the ledger balance(s) in the account(s) each day and ensure that securities pledged are identified as held in the State's name and are segregated on the bank's records.

At June 30, 2007, the financial institutions maintaining the Fund's deposits satisfied the criteria listed above and the deposits held by those institutions did not require collateralization

#### NOTE 3 AVAILABLE FUNDING, DISBURSEMENTS AND REMAINING BALANCE BY FUNDING YEAR

As of June 30, 2007, the Fund had open federal grants totaling \$75,335,200, from which it had made disbursements of \$44,467,575. The breakdown for all grants is as follows:

#### Loan Fund

Grant	Committed Portion	Disbursed	Remaining
Year	of Available Funding	to Date	<u>Balance</u>
1997	\$ 9,288,036	\$ 9,288,036	\$ -
1999	11,642,600	11,642,600	-
2001	5,852,330	2,393,733	3,458,597
2002	5,653,979	2,647,545	3,006,434
2003	5,712,775	2,772,270	2,940,505
2004	5,522,829	1,721,613	3,801,216
2005	6,281,257	-	6,281,257
2006	6,229,432	4,525	6,224,907
Total	\$ 56,183,238	\$ 30,470,322	<u>\$ 25,712,916</u>

#### **Set-aside Funds**

#### 2% Technical Assistance

Grant Year	Committed Portion of Available Funding	Disbursed to Date	Remaining Balance
1997	\$ 251,176	\$ 251,176	\$ -
1999	291,702	291,702	-
2001	155,140	153,181	1,959
2002	155,782	146,049	9,733
2003	161,050	74,114	86,936
2004	160,082	67,837	92,245
2005	166,062	8,819	157,243
2006	149,588		149,588
Total	<u>\$ 1,490,582</u>	\$ 992,878	<u>\$ 497,704</u>

### AVAILABLE FUNDING, DISBURSEMENTS AND REMAINING BALANCE BY FUNDING YEAR (Cont'd.)

4% Administr	<u>ration</u>		
Grant	<b>Committed Portion</b>	Disbursed	Remaining
Year	of Available Funding	to Date	Balance
1997	\$ 502,352	\$ 502,352	\$ -
1999	583,404	583,404	-
2001	310,280	290,444	19,836
2002	311,564	249,535	62,029
2003	322,100	286,139	35,961
2004	320,164	164,971	155,193
2005	332,124	93,437	238,687
2006	329,284	<u> </u>	329,284
Total	\$ 3,011,272	\$ 2,170,282	\$ 840,990
10% Program	Management		
Grant	Committed Portion	Disbursed	Remaining
Year	of Available Funding	to Date	Balance
1997	\$ 633,416	\$ 633,416	\$ -
1999	1,458,510	1,458,510	-
2001	775,700	773,727	1,973
2002	778,910	777,594	1,316
2003	805,250	761,240	44,010
2004	800,410	734,609	65,801
2005	830,310	449,447	380,863
2006	811,893	155,900	655,993
Total	\$ 6,894,399	\$ 5,744,443	\$ 1,149,956
15% Local As	ssistance		
Grant	Committed Portion	Disbursed	Remaining
Year	of Available Funding	to Date	Balance
1997	\$ 1,883,820	\$ 1,883,820	-
1999	608,884	608,884	-
2001	663,550	619,326	44,224
2002	888,865	657,394	231,471
2003	1,051,325	469,449	581,876
2004	1,200,615	633,981	566,634
2005	693,347	210,839	482,508
2006	765,303	<u>5,957</u>	759,346
Total	\$ 7,755,709	\$ 5,089,650	\$ 2,666,059

#### AVAILABLE FUNDING, DISBURSEMENTS AND REMAINING BALANCE BY FUNDING YEAR (Cont'd.)

#### **Total Program Balance**

Grant Year	Committed Portion of Available Funding	Disbursed to Date	Remaining Balance
1997	\$ 12,558,800	\$ 12,558,800	\$ -
1999	14,585,100	14,585,100	-
2001	7,757,000	4,230,411	3,526,589
2002	7,789,100	4,478,117	3,310,983
2003	8,052,500	4,363,212	3,689,288
2004	8,004,100	3,323,011	4,681,089
2005	8,303,100	762,542	7,540,558
2006	8,285,500	166,382	8,119,118
Total	\$ 75,335,200	\$ 44,467,575	\$ 30,867,625

#### NOTE 4 UNUSED FEDERAL FUNDS

The following is a summary of the federal cash draws and disbursements executed during fiscal year 2007 and the remaining unused balance for the 1999, 2001, 2002, 2003, 2004 and 2005 entitlements as of June 30, 2007:

	 1999		2001		2002	_	2003		2004	2005
Begin balance	\$ -	\$	-	\$	-	\$	-	\$	-	-
Federal grants	5,164,611		316,923		796,568		1,279,561		1,780,521	507,621
Loans	(2,529,556)		(2,374,842)		(2,349,930)		(2,771,133)		(1,721,613)	(4,525)
Set asides	(2,635,055)	_	2,057,919	_	1,553,362	_	1,491,572	_	(58,908)	 (503,096)
Unused funds	\$ _	\$	-	\$		\$		\$		

#### NOTE 5 GRANTS RECEIVABLE

Grants receivable of \$4,167,451 and \$116,424, as of June 30, 2007 and 2006, respectively, represent amounts due from the Federal government for amounts expended or accrued.

#### NOTE 6 LOANS RECEIVABLE

The loans receivable account is made up of the following major categories.

	Binding	Loans Receivable				
	<u>Commitments</u>	2007	2006			
Municipal:						
Town of Felton	\$ 370,000	\$ 272,950	\$ 288,696			
Town of Frankford	1,095,000	973,302	1,032,996			
Town of Blades	515,300	435,761	446,911			
Town of Milton	643,370	621,356	635,621			
City of Wilmington	30,433,501	12,872,726	2,079,605			
Town of Greenwood	932,000	932,000	90,618			
Town of Dagsboro	1,400,000	1,332,978	1,377,655			
Town of Millsboro	893,200	667,276	682,438			
Town of Laurel	1,083,300	1,041,389	1,083,300			
Town of Smyrna	3,511,000	2,948,393	1,561,682			
City of Lewes	3,789,360	1,174,338	1,005,314			
Town of Clayton	850,000	29,680	-			
City of Rehoboth Beach	5,000,000	-	-			
Town of Georgetown	556,500	10,837	2,750			
Total Municipal:	51,072,531	23,312,986	10,287,586			
Investor-owned:						
Artesian Water Company	12,663,924	6,829,451	7,133,136			
Tidewater Utilities, Inc.	7,933,953	5,451,411	4,040,928			
J.H. Wilkerson & Son, Inc.	410,800	312,502	335,078			
Total Investor-owned	21,008,677	12,593,364	11,509,142			
Mobile Home Park:						
<b>Innovative Construction</b>	34,321	26,201	27,417			
	72,115,529	35,932,551	21,824,145			
Less: Current portion	<u> </u>	494,103	486,926			
-	\$ 72,115,529	\$ 35,438,448	\$ 21,337,219			

Interest charged on these loans ranges from 1.50% to 4.46%. Interest earned on loans receivable was \$983,630 and \$669,555 for the years ending June 30, 2007 and 2006, respectively.

#### LOANS RECEIVABLE (Cont'd.)

Loan maturities vary based on individual agreements. General Obligation and Municipal Revenue Bonds are collateral for municipal loans; business assets and real estate are collateral for investor-owned and mobile home park loans.

There is no allowance for doubtful accounts as of June 30, 2007 and 2006. As of June 30, 2007 and 2006, there were no material delinquent loan balances. There were no loan defaults for the years ended June 30, 2007 and 2006. There has been no history of significant bad debts or uncollectible accounts.

<u>Binding Loan Commitments</u>: The Fund has \$72,115,529 of current and future binding loan commitments as of June 30, 2007. EPA had set a binding commitment target of approximately \$60,000,000 through June 30, 2007. The Fund has reached this level.

#### NOTE 7 DEFERRED REVENUE - STATE MATCH

As of June 30, 2007, the Fund had total available state match funding in its separate cash account as follows:

Grant	Committed Portion	Disbursed	Remaining
Year	of Available Funding	to Date	Balance
1997	\$ 2,511,760	\$ 2,511,760	\$ -
1999	2,917,020	2,917,020	-
2001	1,551,400	634,557	916,843
2002	1,557,820	729,468	828,352
2003	1,610,500	781,537	828,963
2004	1,600,820	499,018	1,101,802
2005	1,660,620	-	1,660,620
2006	1,657,100	1,204	1,655,896
Total	<u>\$ 15,067,040</u>	<u>\$ 8,074,564</u>	<u>\$ 6,992,476</u>

Interest earned on cash deposits totals \$568,595 and \$289,038 for the years ending June 30, 2007 and 2006, respectively.

#### NOTE 8 STATE ADVANCES

The State advances of \$4,167,451 and \$116,424 as of June 30, 2007 and 2006, respectively, represent amounts advanced to the Fund by the State's General Fund in anticipation of reimbursement from Federal grants.

#### NOTE 9 PENSION

Employees of the Fund are considered employees of the State of Delaware ("State") and are covered under The State Employees' Pension Plan. Total pension cost of \$85,266 for 2007 and \$68,273 for 2006 is included in the financial statements personnel costs. Certain significant plan provisions follow:

Detailed information regarding this plan is available in the Delaware Code and the Rules and Regulations of the Board of Pension Trustees.

<u>Plan Description and Eligibility</u>: The State Employees' Pension Plan is a cost-sharing multiple employer defined benefit plan that covers virtually all full-time or regular part-time employees of the State, including employees of other affiliated entities.

<u>Service Benefits:</u> Final average monthly compensation multiplied by 2.0% and multiplied by years of credited service prior to January 1, 1997 plus final average compensation multiplied by 1.85% and multiplied by years of credited service after December 31, 1996, subject to minimum limitations. For this plan, final average monthly compensation is the monthly average of the highest three years of compensation.

<u>Vesting:</u> Five (5) years of credited service.

<u>Retirement</u>: Age 62 with five (5) years of credited service; age 60 with 15 years of credited service; or after 30 years of credited service at any age.

<u>Disability Benefits:</u> Same as Service Benefits. Employee must have five (5) years of credited service.

<u>Survivor Benefits:</u> If employee is receiving a pension or is active with at least five (5) years of credited service, eligible survivor receives 50% (or 75% with 3% reduction of benefit) of the benefit the employee would have received at age 62.

#### PENSION (Cont'd.)

#### Contributions:

Employer - Determined by Board of Pension Trustees.

Employee - 3 % of earnings in excess of \$6,000.

<u>Death Benefit:</u> \$7,000 per member.

The Delaware Public Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information of the plan. The financial report may be obtained by writing to the State Board of Pension Trustees and Office of Pensions, McArdle Building, Suite #1, 860 Silver Lake Boulevard, Dover, Delaware 19904-2402.

#### NOTE 10 COMMITMENTS AND CONTINGENCIES

<u>General</u>: The Fund is exposed to various risks of loss related to torts, thefts of assets, errors or omissions, injuries to state employees while performing Fund business, or acts of God.

The State maintains insurance for all risks of loss which is included in the indirect costs charged to the Fund. There have not been any claims against the Fund since its inception.

<u>Lease</u>: The State of Delaware, Department of Administrative Services (DAS), on behalf of the Fund, entered into an operating lease for the office space occupied by the Fund on September 17, 1999. The DAS agreed to execute a First Amendment and Extension of Lease on November 1, 2004. Annual rental under the amended lease is \$61,113 per annum (\$5,259 per month). The DAS further agreed to execute a Second Amendment and Extension of Lease on May 17, 2006. Annual rental under the second amended lease is \$64,260 per annum (\$5,335 per month).

The first extended lease commenced November 1, 2004 and terminated on April 30, 2006. The second extended lease commenced May 1, 2006 and terminates on October 31, 2006. A month-to-month provision is included in the second extended lease until lessee vacates the premises.

#### NOTE 11 LOAN TO DRINKING WATER GRANT FUND

The Fund loaned \$891,050 during fiscal year 2005 and \$382,187 during FY 07 to the State of Delaware, Department of Health and Social Services, Division of Public Health, Office of Drinking Water, Drinking Water Grant Fund (DWGF). This loan was made to assist DWGF's shortage of cash available to pay an obligation incurred during the fiscal year. DWGF repaid the Fund in full at no interest during fiscal year 2008.



#### STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND STATEMENT OF FUND NET ASSETS BY FUND JUNE 30, 2007

	Loan Fund	2% Technical Assistance		4% Admin- istration		10% Program Management		15% Local Assistance		Total
CURRENT ASSETS									-	
Cash	\$ 13,279,040	\$	-	\$	-	\$	-	\$	-	\$13,279,040
Loans receivable - current portion	494,103		-		-		-		-	494,103
Loan interest receivable	279,847		-		-		-		-	279,847
Loan from Drinking Water Grant Fund	1,273,237		-		-		-		-	1,273,237
Federal grants receivable	1,503,920		138,689		62,908	1,0	042,866	1,4	19,068	4,167,451
Total current assets	16,830,147		138,689		62,908	1,0	042,866	1,4	19,068	19,493,678
NONCURRENT ASSETS										
Loans receivable - net of current portion	35,438,448		-		-		-		-	35,438,448
Total assets	\$ 52,268,595	\$	138,689	\$	62,908	\$ 1,0	042,866	\$ 1,4	19,068	\$54,932,126
CURRENT LIABILITIES State advances	\$ 1,503,920	\$	138,689	\$	62,908	\$ 1,0	042,866	\$ 1,4	19,068	\$ 4,167,451
LONG-TERM LIABILITIES Deferred revenue - state match	6,992,476									6,992,476
Total liabilities	8,496,396		138,689		62,908	1,0	042,866	1,4	19,068	11,159,927
NET ASSETS - unrestricted	43,772,199			_						43,772,199
Total liabilities and net assets	\$ 52,268,595	\$	138,689	\$	62,908	\$ 1,0	042,866	\$ 1,4	19,068	\$54,932,126

#### STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND STATEMENT OF FUND NET ASSETS BY FUND JUNE 30, 2006

	Loan Fund	Technical sistance	4% Admin- istration	10% Program Management	15% Local Assistance	Total
CURRENT ASSETS						
Cash	\$ 11,116,618	\$ (6,981)	\$ 6,981		\$ -	\$ 11,116,618
Loans receivable - current portion	486,926	-	-	-	_	486,926
Loan interest receivable	344,897	-	-	-	_	344,897
Federal grants receivable	(1,426,192)	61,228	176,857	516,793	787,738	116,424
State grants receivable	1,660,620	-	-	-	-	1,660,620
Loan to Drinking Water Grant Fund	891,050	-	-	-	-	891,050
Total current assets	13,073,919	54,247	183,838	516,793	787,738	14,616,535
NONGLIDDENE AGGETG						
NONCURRENT ASSETS	21 227 210					21 227 210
Loans receivable - net of current portion	21,337,219	 				21,337,219
Total assets	\$ 34,411,138	\$ 54,247	\$183,838	516,793	\$787,738	\$ 35,953,754
CURRENT LIABILITIES State advances	\$ (1,426,192)	\$ 61,228	\$176,857	\$ 516,793	\$787,738	\$ 116,424
LONG-TERM LIABILITIES						
Deferred revenue - state match	8,133,687	 				8,133,687
Total liabilities	6,707,495	61,228	176,857	516,793	787,738	8,250,111
NET ASSETS - unrestricted	27,703,643	 (6,981)	6,981			27,703,643
Total liabilities and net assets	\$ 34,411,138	\$ 54,247	\$183,838	\$ 516,793	\$787,738	\$ 35,953,754

## STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS BY FUND FOR THE YEAR ENDED JUNE 30, 2007

	Loan Fund	2% Technical Assistance	4% Adminis- tration			Total	
OPERATING REVENUE							
Interest income - loans	\$ 491,815	\$ -	\$ -	\$ -	\$ -	\$ 491,815	
Interest income - administrative fees	491,815	-	-	-	-	491,815	
Application fees	4,428					4,428	
Total operating revenue	988,058	-	-	-	-	988,058	
OPERATING EXPENSES							
Salaries and related benefits	-	8,233	138,760	445,710	230,762	823,465	
Contract services	-	121,866	1,400	243,862	72,574	439,702	
Indirect costs	-	946	16,542	34,978	28,057	80,523	
Subgrants	-	-	55,423	257,854	392,466	705,743	
Supplies	-	3,334	2,927	12,761	30,465	49,487	
Equipment	-	_	11,017	26,655	45,694	83,366	
Training	-	-	70	2,036	877	2,983	
Travel				5,885	733	6,618	
Total operating expenses		134,379	226,139	1,029,741	801,628	2,191,887	
Operating income (loss)	988,058	(134,379)	(226,139)	(1,029,741)	(801,628)	(1,203,829)	
NON-OPERATING REVENUE							
Interest income - cash	568,595	_	_	_	_	568,595	
Grant revenue	11,751,600	_	_	_	_	11,751,600	
Grant revenue - set asides	-	134,379	226,139	1,029,741	801,628	2,191,887	
State match	2,760,303					2,760,303	
Total non-operating revenue	15,080,498	134,379	226,139	1,029,741	801,628	17,272,385	
CHANGE IN NET ASSETS	16,068,556	-	-	-	-	16,068,556	
Net assets, beginning of year	27,703,643					27,703,643	
Net assets, end of year	\$43,772,199	\$ -	\$ -	\$ -	\$ -	\$43,772,199	

## STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS BY FUND FOR THE YEAR ENDED JUNE 30, 2006

	Loan Fund	2% Technical Assistance	4% Adminis- tration	10% Program 15% Local Management Assistance		Total	
OPERATING REVENUE	Tuna	Tissistance	tration	Management	rissistance	1000	
Interest income - loans	\$ 334,778	\$ -	\$ -	\$ -	\$ -	\$ 334,778	
Interest income - adminstrative fees		_	_	_	_	334,777	
Loan origination fees	104,683	-	-	-	_	104,683	
Total operating revenue	774,238	-	-	-	-	774,238	
OPERATING EXPENSES							
Salaries and related benefits	-	7,803	128,759	289,462	229,743	655,767	
Contract services	-	115,837	63,526	187,910	111,071	478,344	
Indirect costs	-	757	13,306	32,973	22,114	69,150	
Subgrants	-	-	116,856	190,510	492,506	799,872	
Supplies	-	-	-	19,280	25,964	45,244	
Equipment	-	-	-	3,814	7,168	10,982	
Training	-	-	-	8,150	-	8,150	
Travel				3,751	5,694	9,445	
Total operating expenses		124,397	322,447	735,850	894,260	2,076,954	
Operating income (loss)	774,238	(124,397)	(322,447)	(735,850)	(894,260)	(1,302,716)	
- F ()	,	( ',-',')	(==,:::)	(,,	(0, 1,200)	(-,,)	
NON-OPERATING REVENUE							
Interest income - cash	289,038	-	-	-	-	289,038	
Grant revenue	2,666,000	-	-	-	-	2,666,000	
Grant revenue - set asides	-	124,397	322,447	730,753	894,260	2,071,857	
State match	801,663			5,097		806,760	
Total non-operating revenue	3,756,701	124,397	322,447	735,850	894,260	5,833,655	
CHANGE IN NET ASSETS	4,530,939	-	-	-	-	4,530,939	
Net assets, beginning of year	23,172,704					23,172,704	
Net assets, end of year	\$27,703,643	\$ -	\$ -	\$ -	\$ -	\$27,703,643	



Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements in Accordance with <u>Government Auditing Standards</u>

To the Management Drinking Water Revolving Loan Fund Dover, Delaware

We have audited the accompanying financial statements of the State of Delaware Drinking Water Revolving Loan Fund (the Fund) as of and for the year ended June 30, 2007, and have issued our report thereon dated September 28, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Fund's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Fund's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Fund's financial statements that is more than inconsequential will not be prevented or detected by the Fund's internal control.

A material weakness is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

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Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements in Accordance with <u>Government Auditing Standards</u> (Cont'd.)

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing</u> Standards.

This report is intended solely for the information and use of the Fund's management, Environmental Protection Agency, Office of Auditor of Accounts, Office of the Governor, Office of the Controller General, Office of Management and Budget, Office of the Attorney General and the Department of Finance and is not intended to be used and should not be used by anyone other than these specified parties. However, under 29Del.C., Section 10002(d), this report is a public record and its distribution is not limited.

Wilmington, Delaware September 28, 2007

Mc Bride, Shopa & 6

#### STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND SCHEDULE OF FINDINGS AND QUESTIONED COSTS FISCAL YEAR ENDED JUNE 30, 2007

#### **CURRENT YEAR FINDINGS**

**NONE** 

#### **CURRENT STATUS OF PRIOR YEAR FINDINGS**

**NONE**